

# **Medical Coverage Policy**

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<b>Coverage Policy Number</b>	0266

# **Gender Dysphoria Treatment**

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# **Related Coverage Resources**

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and Brow Lift
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Breast Reduction
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Redundant Skin Surgery
Rhinoplasty, Vestibular Stenosis Repair and
<u>Septoplasty</u>
Testosterone (Injectable) Products
Testosterone (Oral, Topical, and Nasal)

#### **INSTRUCTIONS FOR USE**

The following Coverage Policy applies to health benefit plans administered by Cigna Companies. Certain Cigna Companies and/or lines of business only provide utilization review services to clients and do not make coverage determinations. References to standard benefit plan language and coverage determinations do not apply to those clients. Coverage Policies are intended to provide guidance in interpreting certain standard benefit plans administered by Cigna Companies. Please note, the terms of a customer's particular benefit plan document [Group Service Agreement, Evidence of Coverage, Certificate of Coverage, Summary Plan Description (SPD) or similar plan

Page 1 of 20 Medical Coverage Policy: 0266 document] may differ significantly from the standard benefit plans upon which these Coverage Policies are based. For example, a customer's benefit plan document may contain a specific exclusion related to a topic addressed in a Coverage Policy. In the event of a conflict, a customer's benefit plan document always supersedes the information in the Coverage Policies. In the absence of a controlling federal or state coverage mandate, benefits are ultimately determined by the terms of the applicable benefit plan document. Coverage determinations in each specific instance require consideration of 1) the terms of the applicable benefit plan document in effect on the date of service; 2) any applicable laws/regulations; 3) any relevant collateral source materials including Coverage Policies and; 4) the specific facts of the particular situation. Each coverage request should be reviewed on its own merits. Medical directors are expected to exercise clinical judament where appropriate and have discretion in making individual coverage determinations. Where coverage for care or services does not depend on specific circumstances, reimbursement will only be provided if a requested service(s) is submitted in accordance with the relevant criteria outlined in the applicable Coverage Policy, including covered diagnosis and/or procedure code(s). Reimbursement is not allowed for services when billed for conditions or diagnoses that are not covered under this Coverage Policy (see "Coding Information" below). When billing, providers must use the most appropriate codes as of the effective date of the submission. Claims submitted for services that are not accompanied by covered code(s) under the applicable Coverage Policy will be denied as not covered. Coverage Policies relate exclusively to the administration of health benefit plans, Coverage Policies are not recommendations for treatment and should never be used as treatment guidelines. In certain markets, delegated vendor guidelines may be used to support medical necessity and other coverage determinations.

## Overview

This Coverage Policy addresses treatment of gender dysphoria. Gender dysphoria is a condition commonly described as a marked incongruence between one's experienced/expressed gender and primary and/or secondary sex characteristics. It has been described by the American Psychiatric Association as "psychological distress that results from an incongruence between one's sex assigned at birth and one's gender identity".

The terms gender reassignment, gender confirming, and gender affirming are commonly used interchangeably to describe the processes that an individual may undergo to transition to the desired gender identity.

## **Coverage Policy**

Coverage for treatment of gender dysphoria varies across plans. Coverage of drugs for hormonal therapy, as well as whether the drug is covered as a medical or a pharmacy benefit, varies across plans. Refer to the customer's benefit plan document for coverage details. In addition, coverage for treatment of gender dysphoria, including gender reassignment surgery and related services, may be governed by state and/or federal mandates.<sup>1 2</sup>

Some states require coverage of health services specific to treatment of gender dysphoria which may be more or less restrictive than this coverage policy. Please access

<sup>&</sup>lt;sup>1</sup> New York regulated benefit plans do not include exclusions or plan language that limit coverage.

<sup>&</sup>lt;sup>2</sup> Washington State regulated benefit plans are subject to mandated coverage criteria.

applicable **<u>STATE SPECIFIC GUIDELINES</u>** prior to consideration of coverage for services related to treatment of gender dysphoria.

Unless otherwise specified in a benefit plan, the following conditions of coverage apply for the treatment of gender dysphoria and/or gender reassignment surgery and related procedures, including all applicable benefit limitations, precertification, or other medical necessity criteria. Conditions of coverage apply irrespective of past history of gender transition.

Medically necessary treatment for an individual with gender dysphoria, including nonbinary individuals diagnosed with gender dysphoria, may include ANY of the following services:

- Behavioral health services, including but not limited to, counseling for gender dysphoria and related psychiatric conditions (e.g., anxiety, depression).
- Hormonal therapy, including but not limited to androgens, anti-androgens, GnRH analogues\*, estrogens, and progestins (Prior authorization requirements may apply).
   **\*Note:** If used in adolescents, individual should have reached Tanner stage 2 of puberty prior to receiving GnRH agonist therapy.
- Laboratory testing to monitor prescribed hormonal therapy.
- Age-related, gender-specific services, including but not limited to preventive health, as appropriate to the individual's biological anatomy (e.g., cancer screening [e.g., cervical, breast, prostate], treatment of a prostate medical condition).
- Gender reassignment and related surgery (see below).

#### Gender Reassignment Surgery

Gender reassignment surgery, also known as gender affirmation surgery or gender confirmation surgery, is considered medically necessary for the treatment of gender dysphoria when the following criteria are met.

#### Notes:

- For New York regulated benefit plans (e.g., insured): A case-by-case review by a medical director for individuals under the age of 18 years of age will be given.
- Fully insured plans in the following states are not subject to utilization management for gender dysphoria treatment:
  - California (effective 10/25/2023)
  - Oregon (effective 1/31/2025)

#### • For reconstructive chest surgery ANY of the following criteria:

- ➢ For initial mastectomy\* for an individual ≥ age 17 years one letter of support from a qualified mental health professional, who has evaluated the individual for gender dysphoria and gives unequivocal support for the procedure being proposed.
- For initial mastectomy\* for an individual age 15 years to < age 17 years <u>BOTH</u> of the following:
  - Parental/guardian consent, when applicable
  - Two separate letters of support, each from an independent mental health provider experienced in adolescent mental health and the diagnosis and treatment of childhood gender dysphoria. Each mental health evaluation must confirm a diagnosis of gender dysphoria, confirm it is marked and sustained over time (e.g., two years), address any mental health comorbidities, and document the individual's emotional and cognitive maturity necessary to provide informed consent.

**Note:** Initial mastectomy as part of gender reassignment surgery for an individual < age 15 years is considered not medically necessary.

Breast augmentation for an individual age 18 years and older one letter of support from a qualified mental health professional, who has evaluated the individual for gender dysphoria and gives unequivocal support for the procedure being proposed.

**\*NOTE:** The Women's Health and Cancer Rights Act (WHCRA), 29 U.S. Code § 1185b requires coverage of certain post-mastectomy services related to breast reconstruction and treatment of physical complications from mastectomy including nipple-areola reconstruction.

# • For hysterectomy, salpingo-oophorectomy, orchiectomy for an individual age 18 years or older:

- recommendation for sex reassignment surgery (i.e., genital surgery) by a qualified mental health professional who has evaluated the individual for gender dysphoria and gives unequivocal clearance for the procedure being proposed.
- For reconstructive genital surgery for an individual age 18 years or older:
  - recommendation for sex reassignment surgery (i.e., genital surgery) by a qualified mental health professional who has evaluated the individual for gender dysphoria and gives unequivocal clearance for the procedure being proposed.

#### Table 1: Gender Reassignment Surgery: Covered Under Standard Benefit Plan Language

# The procedures listed below <u>are considered medically necessary</u> under standard benefit plan language when the above listed criteria for gender reassignment surgery have been met, <u>unless specifically excluded in the benefit plan language</u>.

Procedure	CPT/HCPCS codes (This list may not be all inclusive)
Female to Male reconstructive genital surgery:	55980
Intersex surgery, female to male (may involve staged	
procedures to form a penis and scrotum using pedicle	
flaps and free-skin graft, insertion of prostheses and	
closure of the vagina)	
Vaginectomy/colpectomy	57110
Vulvectomy	56625
Metoidioplasty	58999
Phalloplasty (may include nerve transposition of	58999, 64856
medial or lateral antebrachial nerve)	
Hair removal by electrolysis of donor site tissue to be	17380
used for phalloplasty, limited to eight 30-minute timed	
units per day	
Penile prosthesis (noninflatable/inflatable), including	54400, 54401, 54405, C1813, C2622
surgical correction of malfunctioning pump, cylinders,	
or reservoir	
Urethroplasty/urethromeatoplasty	53410, 53430, 53450

	CPT/HCPCS codes
Procedure	(This list may not be all inclusive)
Hysterectomy and salpingo-oophorectomy	58150, 58260, 58262, 58291, 58552,
	58554, 58571, 58573, 58661
Scrotoplasty	55175, 55180
Insertion of testicular prosthesis	54660
Replacement of tissue expander with permanent	
prosthesis testicular insertion	11970
Testicular expanders, including replacement with	
prosthesis, testicular prosthesis	11960, 11970, 11971, 54660
Flaps, grafts, and/or tissue transfer directly related to	14041, 14301, 14302, 15100, 15101,
a genital reconstructive procedure	15738, 15757
Female to Male reconstructive chest surgery:	
Initial mastectomy	19303
Nipple-areola reconstruction (related to mastectomy	19350*
or post mastectomy reconstruction)	
Free full thickness graft (for nipple)	15200, 15201
Breast reduction	19318
Pectoral implants	L8600, 17999
Male to Female reconstructive genital surgery:	55970
Intersex surgery, male to female (may involve staged	
procedures to remove portions of male genitalia and	
form female external genitals such as penectomy,	
orchiectomy, vaginoplasty, clitoroplasty, urethroplasty, creation of a vagina)	
Vaginoplasty, (e.g., construction of vagina)	15240, 15241, 57291, 57292, 57335
with/without graft, colovaginoplasty, penile inversion)	
Hair removal by electrolysis of donor site tissue to be	17380
used to line the vaginal canal for vaginoplasty, limited	
to eight 30-minute timed units per day	
Penectomy	54125
Vulvoplasty (e.g., labiaplasty, clitoroplasty, penile skin	56620, 56805
inversion)	
Urethroplasty	53430
Repair of introitus	56800
Coloproctostomy	44145, 55899
Orchiectomy	54520, 54690
Flaps, grafts, and/or tissue transfer directly related to	14301, 14302, 15750
a genital reconstructive procedure	
Male to Female reconstructive chest surgery:	
Initial breast reconstruction including augmentation	15771-15772 (when specific to breast),
with implants	19325, 19340, 19342, 19357, C1789
Fat grafting (alone, or with implant based	15771, 15772
feminization)	

\*<u>Note</u>: CPT 19318 (breast reduction) includes the work necessary to reposition and reshape the nipple and areola. Therefore, CPT 19350 (nipple and areola reconstruction) is considered integral to CPT 19318. Thus, these two codes cannot be billed together for

"mastectomy" for the purpose of gender reassignment. However, 19350 would be covered if requested along with 19303 as per the federal mandate.

#### Table 2: Gender Reassignment Surgery: Other Procedures

Head and/or neck feminization/masculinization procedures listed below are <u>considered</u> <u>not medically necessary</u> under standard benefit plan language. However, <u>some benefit</u> <u>plans</u> may expressly cover <u>some or all of the procedures listed below</u> for gender dysphoria treatment.

In addition, please access applicable **<u>STATE SPECIFIC GUIDELINES</u>** prior to consideration of coverage for services listed in Table 2 related to treatment of gender dysphoria.

Head and/or Neck Feminization/Masculinization Procedures	CPT/HCPCS Code
Blepharoplasty	15820, 15821, 15822, 15823
Brow lift	67900
Cheek/malar implants	17999
Chin/nose implants, chin recontouring	21210, 21270, 30400, 30410, 30420, 30430 30435, 30450
Collagen injections, limited to facial	11950, 11951, 11952, 11954
Face lift	15824, 15825, 15826, 15828, 15829
Forehead reduction and contouring	21137, 21138, 21139, 21172, 21179, 21180
Facial bone reduction (osteoplasty)	21188, 21208, 21209
Jaw reduction, contouring, augmentation	21025, 21120, 21121, 21122, 21123, 21125, 21127, 21193
Laryngoplasty	31599
Lip lift and lip filling	40799
Rhinoplasty	21210, 21270, 30400, 30410, 30420, 30430, 30435, 30450
Skin resurfacing (e.g., dermabrasion,	15780, 15781, 15782, 15783, 15786, 15787,
chemical peels) limited to facial	15788, 15789, 15792, 15793
Thyroid reduction chondroplasty	31750
Neck tightening	15825
Electrolysis other than when performed pre- vaginoplasty as outlined above (i.e., face, neck) and limited to eight 30 minute timed units per day	17380
Removal of excess fat (i.e., head, neck)/ Suction assisted lipoplasty, lipofilling, and/or liposuction (i.e., head, neck)	15839, 15876
Voice therapy/voice lessons	92507
Voice modification surgery	31599, 31899

#### **Table 3:** Services Not Covered for Gender Reassignment

Not Covered Procedures	CPT/HCPCS Code
Abdominoplasty	15847
Calf implants	17999

Not Covered Procedures	CPT/HCPCS Code
Hair transplantation	15775, 15776
Suction assisted lipoplasty, lipofilling,	15830, 15832, 15833, 15834, 15835, 15836,
liposuction and/or removal of excess fat	15837, 15838, 15839, 15877, 15878, 15879
(i.e., body contouring of waist,	
panniculectomy, thigh, leg, hip, buttock,	
arm)	
Removal of redundant skin	15830, 15832, 15833, 15834, 15835, 15836
	15837, 15838
Neck tightening, when not part of a covered	15825
facial feminization procedure	
Lip enhancement, when not part of a	40799
covered facial feminization procedure	
Buttock lift/gluteal augmentation	17999
Hair removal (e.g., electrolysis), other than	17380
as noted above and/or greater than eight	
30-minute timed units	
Laser hair removal, for any indication	17999

# **Health Equity Considerations**

Health equity is the highest level of health for all people; health inequity is the avoidable difference in health status or distribution of health resources due to the social conditions in which people are born, grow, live, work, and age.

Social determinants of health are the conditions in the environment that affect a wide range of health, functioning, and quality of life outcomes and risks. Examples include safe housing, transportation, and neighborhoods; racism, discrimination and violence; education, job opportunities and income; access to nutritious foods and physical activity opportunities; access to clean air and water; and language and literacy skills.

Healthcare inequities and poorer outcomes have been reported among transgender individuals, and accessing healthcare can be challenging in many instances. Furthermore, mental health and substance use disparities exist, as well as increased rates of human immunodeficiency virus (HIV), which have been reported in the medical literature among this population. The American College of Obstetricians and Gynecologists (ACOG) reported in a Committee Opinion titled "Healthcare for Transgender and Gender Diverse Individuals" (2024) that an estimated 150,000 youth (aged 13-17 years) and 1.4 million adults (aged 18 years and older) living in the United States identify as transgender. Similarly, in June 2022 the Williams Institute evaluated how many adults and youth identify as transgender in the U.S. and reported that over 1.6 million adults (ages 18 and older) and youth (ages 13 to 17) identify as transgender in the United States, or 0.6% of those ages 13 and older (Herman, et. al., 2022). Additionally, according to the Williams Institute (2022) an analysis of data collected by the Centers for Disease Control and Prevention's Behavioral Risk Factor Surveillance System found differences between racial/ethnic groups are not statistically significant, but their findings do reflect prior research with population-based samples that have found that Latinx individuals, American Indian or Alaska Native, and biracial/multiracial groups appear more likely than white individuals to identify as transgender. The authors note the estimates are based on a modelling strategy and are comparable to weighted and unadjusted estimates, and that the racial and ethnic distribution of adults and youth appear generally similar to the racial/ethnic distribution of the U.S. population. However, youth and adults who identify as

transgender appear more likely to report being Latinx and less likely to report being white, as compared the U.S. populations, consistent with prior research (Herman, et al., 2022).

## **General Background**

#### Gender Dysphoria

Gender dysphoria is described by the American Psychiatric Association (2022) as psychological distress that results from an incongruence between one's sex assigned at birth and one's gender identity. Gender identity refers to one's psychological sense of their gender, whereas gender expression refers to the outward manner in which one presents their gender. The causes of gender dysphoria and the developmental factors associated with them are not well-understood. Treatment of individuals with gender dysphoria varies, with some treatments involving a change in gender expression or body modification.

Gender binary refers to two categories of gender: male and female. Transgender is a term that describes an individual whose gender identity does not align with the gender assigned at birth but may also refer to an individual whose sense of gender identity is binary and not traditionally associated with that assigned at birth (APA, 2022). Nonbinary is an umbrella term that describes individuals who experience gender outside the gender binary of male or female, these individuals may or may not consider themselves as transgender (Coleman, et al., 2022). The term "transsexual" refers to an individual whose gender identity is not congruent with their genetic and/or assigned sex and usually seeks hormone replacement therapy (HRT) and possibly gender-affirmation surgery to feminize or masculinize the body and who may live full-time in the cross gender role. Differential diagnoses include, but are not limited to, body dysmorphic disorder and transvestic disorder. Individuals who are transgender or gender nonconforming (i.e., gender identity differs from the cultural norm) may experience gender dysphoria. Cisgender refers to one whose gender assigned at birth aligns with their gender identity (ACOG, 2024).

Treatment of gender dysphoria is unique to each individual and may or may not involve body modification. Some individuals may undergo psychotherapy (alone), some require a change in gender roles/expression, and others require hormone therapy and/or surgery to facilitate a gender transition.

#### **Behavioral Health Services**

Mental health professionals play a strong role in working with individuals with gender dysphoria as they need to diagnose the gender disorder and any co-morbid psychiatric conditions accurately, counsel the individual regarding treatment options, and provide psychotherapy (as needed) and assess eligibility and readiness for hormone and surgical therapy. For children and adolescents, the mental health professional should also be trained in child and adolescent developmental psychopathology.

Licensing requirements and scope of practice vary by state for healthcare professionals. The recommended minimum credentials for a mental health professional to be qualified to evaluate or treat adult individuals with gender dysphoria has been defined in the literature. There is some consensus that in addition to general licensing requirements, a minimum of a Master's or more advanced degree from an accredited institution, an ability to recognize and diagnose coexisting mental health concerns, and an ability to distinguish such conditions from gender dysphoria is required.

Once the individual is evaluated, the mental health professional provides documentation and formal recommendations to medical and surgical specialists. Documentation for hormonal and/or surgery should be comprehensive and include the extent to which eligibility criteria have been met

(e.g., confirmed gender dysphoria, capacity to make a fully informed decision, and other significant medical or behavioral health concerns are well-controlled), in addition to the following:

- individual's general identifying characteristics
- the initial and evolving gender, sexual and psychiatric diagnoses
- details regarding the type and duration of psychotherapy or evaluation the individual received
- the mental health professional's rationale for hormone therapy or surgery
- the degree to which the individual has followed recommended medical management and likelihood of continued compliance
- whether or not the mental health professional is a part of a gender team

Psychiatric care may need to continue for several years after gender reassignment surgery, as major psychological adjustments may continue to be necessary. Other providers of care may include a family physician or internist, endocrinologist, urologist, plastic surgeon, general surgeon, and gynecologist. The overall success of the surgery is highly dependent on psychological adjustment and continued support.

After diagnosis, the therapeutic approach is individualized but generally includes three elements: sex hormone therapy of the identified gender, real life experience in the desired role, and surgery to change the genitalia and other sex characteristics.

#### **Hormonal Therapy**

For both adults and adolescents, hormonal treatment for gender dysphoria must be administered and monitored by a qualified healthcare practitioner as therapy requires ongoing medical management, including physical examination and laboratory studies to manage dosage, side effects, etc. Lifelong maintenance is usually required.

**Adults:** Prior to and following gender reassignment surgery, individuals may undergo hormone replacement therapy. Biological males (i.e., assigned male at birth) are treated with estrogens and anti-androgens to increase breast size, redistribute body fat, soften skin, decrease body hair, and decrease testicular size and erections. Biological females (i.e., assigned female at birth) are treated with androgens such as testosterone to deepen voice, increase muscle and bone mass, decrease breast size, increase clitoris size, and increase facial and body hair. For some individuals, hormone replacement therapy (HRT) may be effective in reducing the adverse psychologic impact of gender dysphoria. Hormone therapy is usually initiated upon referral from a qualified mental health professional or a health professional competent in behavioral health and gender dysphoria treatment specifically.

**Adolescents:** Adolescence is generally defined as the time between puberty and reaching the age of majority (Coleman, et al., 2022), an individual age 10 to 19 years (World Health Organization) or until reaching age 21 years (American Academy of Pediatrics [AAP]). For some adolescents the onset of puberty may worsen gender dysphoria. For these individuals, puberty-suppressing hormones (e.g., GnRH analogues) may be provided to individuals who have reached at least Tanner stage 2 of sexual development (Coleman, et al., 2022; Hembree, et al., 2017). Consistent with adult hormone therapy, treatment of adolescents involves a multidisciplinary team, however when treating an adolescent, a pediatric endocrinologist should be included as a part of the team. Pre-pubertal hormone suppression differs from hormone therapy used in adults and may not be without consequence; some pharmaceutical agents may cause negative physical side effects (e.g., height, bone growth).

#### **Gender Reassignment Surgery**

Page 9 of 20 Medical Coverage Policy: 0266 The term "gender reassignment surgery," also known as gender affirmation surgery, sexual reassignment surgery, or gender confirming surgery may be part of a treatment plan for gender dysphoria. The terms may be used to refer to either the reconstruction of male or female genitalia specifically, or the reshaping by any surgical procedure of a male body into a body with female appearance, or vice versa for an individual to function socially in the role to which they identify. Such procedures that tend to display outward appearance generally include facial procedures, chest reconstructive procedures as well as some genital reconstructive procedures (e.g., phalloplasty).

Performing gender reassignment surgery prior to age 18, or the legal age to give consent, is generally not recommended by most professional societies American Psychiatric Association [APA], 2012; Endocrine Society, 2017). Mastectomy may be considered in adolescents when clinically and developmentally appropriate, as determined by the multidisciplinary team. For adolescents aged 15 to 17, support from two independent mental health providers confirming a marked and sustained diagnosis of gender dysphoria is recommended, due to potential variability in the persistence of an incongruous gender identity between childhood and adulthood (Katz-Wise, et al., 2024; Coleman, et al., 2022; Drummond, et al., 2008; Korte, et al., 2008). Gender reassignment surgery is intended to be a permanent change (i.e., non-reversible), establishing congruency between an individual's gender identity and physical appearance. Therefore, a careful and accurate diagnosis is essential for treatment and can be made only as part of a long-term diagnostic process involving a multidisciplinary specialty approach that includes an extensive case history; gynecological, endocrine, and urological examination; and a clinical psychiatric/psychological examination.

At least six months of continuous hormone therapy is often prescribed prior to irreversible genital surgery. Contraindications to hormonal therapy include but are not limited to hypercoagulability conditions, known coronary artery disease, liver disease, and venous thromboembolism. Individuals who choose to undergo gender reassignment surgery must be fully informed regarding treatment options with confirmation from the mental health professional that the individual is considered a candidate for surgical treatment.

#### **Other Associated Surgical Procedures**

**Services Otherwise Medically Necessary:** Age-appropriate gender-specific services that would otherwise be considered medically necessary remain medically necessary services for transgender individuals, as appropriate to their biological anatomy. Examples include (but are not limited to):

- for female individuals transitioning to male (e.g., who have not undergone a mastectomy), breast cancer screening
- for male individuals transitioning to female but who have retained the prostate gland, cancer screening or treatment of a prostate condition.

**Reversal of Gender Reassignment:** Although infrequent, surgery to reverse a partially or fully completed gender reassignment (reversal of surgery to revise secondary sex characteristics), may be necessary. For the purposes of this coverage policy, conditions of coverage are applicable irrespective of past history of transition (i.e., "detransition" surgery/reversal of gender reassignment surgery is considered gender dysphoria treatment).

**Masculinization/Feminization Procedures:** Various other surgical procedures may be performed as part of gender reassignment surgery, for example masculinization or feminization procedures. When performed as part of gender reassignment surgery some procedures are performed to assist with improving culturally appropriate male or female appearance characteristics and may be considered not medically necessary. Please refer to the applicable

benefit plan document for terms, conditions, and limitations of coverage in addition to the applicable Cigna Medical Coverage Policy for conditions of coverage.

#### **Professional Societies/Organizations**

**American College of Obstetricians and Gynecologists (ACOG):** ACOG published a Committee Opinion in 2017 (reaffirmed in 2024) for the care of transgender and gender diverse individuals. The recommendations included the following:

- Fertility and parenting desires should be discussed early in the process of transition, prior to the initiation of hormone therapy or gender affirmation surgery.
- Hysterectomy (with or without bilateral salpingo-oophorectomy) is medically necessary for patients with gender dysphoria who desire this procedure.
- To guide preventive medical care, any anatomical structure present that warrants screening should be screened, regardless of gender identity (ACOG, 2024).

**American Psychiatric Association (APA):** In 2012 the APA published a task force report on treatment of gender identity disorder. Within this document, regarding adolescents specifically, the authors state the evidence is inadequate to develop a guideline regarding the timing of sex reassignment surgery. However, the task force acknowledges the Endocrine Society guidelines (Hembree, et al., 2017) and that given the irreversible nature of surgery, for adolescents most clinicians advise waiting until the individual has attained the age of legal consent and a degree of independence (APA, 2012).

**Endocrine Society:** Updated guidelines by the Endocrine Society for endocrine treatment of transsexual persons were published in 2017 (Hembree, et al., 2017). As part of this guideline, the endocrine society recommends that transsexual persons consider genital sex reassignment surgery only after both the physician responsible for endocrine transition therapy and the mental health professional find surgery advisable; that surgery be recommended only after completion of at least one year of consistent and compliant hormone treatment; and that the physician responsible for endocrine treatment surgery and collaborate with the surgeon regarding hormone use during and after surgery.

**World Professional Association for Transgender Health (WPATH):** The World Professional Association for Transgender Health (WPATH) promotes standards of health care for individuals through the articulation of "Standards of Care for the Health of Transgender, and Gender Diverse People" (Version 8; Coleman, et al., 2022). WPATH standards of care are based on scientific evidence and expert consensus and are commonly utilized as a clinical guide for individuals seeking treatment of gender disorders.

# **Medicare Coverage Determinations**

	Contractor	Determination Name/Number	Revision Effective Date
NCD	National	Gender Dysphoria and Gender Reassignment Surgery (140.9)	8/30/2016
LCD		No Determination found	

Note: Please review the current Medicare Policy for the most up-to-date information. (NCD = National Coverage Determination; LCD = Local Coverage Determination)

## **Coding Information**

#### Notes:

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- 1. This list of codes may not be all-inclusive since the American Medical Association (AMA) and Centers for Medicare and Medicaid Services (CMS) code updates may occur more frequently than policy updates.
- 2. Deleted codes and codes which are not effective at the time the service is rendered may not be eligible for reimbursement.

#### Table 1: Gender Reassignment Surgery: Covered Under Standard Benefit Plan Language

#### **Intersex Surgery: Female to Male**

# Considered Medically Necessary when criteria in the applicable policy statements listed above are met:

CPT <sup>®</sup> *	Description	
Codes		
55980	Intersex surgery, female to male	
11960	Insertion of tissue expander(s) for other than breast, including subsequent	
	expansion	
11970	Replacement of tissue expander with permanent implant	
11971	Removal of tissue expander without insertion of implant	
14041	Adjacent tissue transfer or rearrangement, forehead, cheeks, chin, mouth, neck,	
	axillae, genitalia, hands and/or feet; defect 10.1 sq cm to 30.0 sq cm	
14301	Adjacent tissue transfer or rearrangement, any area; defect 30.1 sq cm to 60.0	
	sq cm	
14302	Adjacent tissue transfer or rearrangement, any area; each additional 30.0 sq cm,	
	or part thereof (List separately in addition to code for primary procedure)	
15100	Split-thickness autograft, trunk, arms, legs; first 100 sq cm or less, or 1% of	
	body area of infants and children (except 15050)	
15101	Split-thickness autograft, trunk, arms, legs; each additional 100 sq cm, or each	
	additional 1% of body area of infants and children, or part thereof (List	
	separately in addition to code for primary procedure)	
15200	Full thickness graft, free, including direct closure of donor site, trunk; 20 sq cm	
	or less	
15201	Full thickness graft, free, including direct closure of donor site, trunk; each	
	additional 20 sq cm, or part thereof (List separately in addition to code for	
	primary procedure)	
15738	Muscle, myocutaneous, or fasciocutaneous flap; lower extremity	
15757	Free skin flap with microvascular anastomosis	
17380*	Electrolysis epilation, each 30 minutes	
17999**	Unlisted procedure, skin, mucous membrane and subcutaneous tissue	
19303***	Mastectomy, simple, complete	
19318***	Breast reduction	
19350****	Nipple/areola reconstruction	
53410	Urethroplasty, 1-stage reconstruction of male anterior urethra	
53430	Urethroplasty, reconstruction of female urethra	
53450	Urethromeatoplasty, with mucosal advancement	
54400	Insertion of penile prosthesis; non-inflatable (semi-rigid)	
54401	Insertion of penile prosthesis; inflatable (self-contained)	
54405	Insertion of multi-component, inflatable penile prosthesis, including placement of	
	pump, cylinders, and reservoir	
54660	Insertion of testicular prosthesis (separate procedure)	
55175	Scrotoplasty; simple	

CPT®*	Description
Codes	
55180	Scrotoplasty; complicated
56625	Vulvectomy simple; complete
57110	Vaginectomy, complete removal of vaginal wall
58150	Total abdominal hysterectomy (corpus and cervix), with or without removal of tube(s), with or without removal of ovary(s)
58260	Vaginal hysterectomy, for uterus 250 g or less
58262	Vaginal hysterectomy, for uterus 250 g or less; with removal of tube(s), and/or ovary(s)
58291	Vaginal hysterectomy, for uterus greater than 250 g; with removal of tube(s) and/or ovary(s)
58552	Laparoscopy, surgical, with vaginal hysterectomy, for uterus 250 g or less; with removal of tube(s) and/or ovary(s)
58554	Laparoscopy, surgical, with vaginal hysterectomy, for uterus greater than 250 g; with removal of tube(s) and/or ovary(s)
58571	Laparoscopy, surgical, with total hysterectomy, for uterus 250 g or less; with removal of tube(s) and/or ovary(s)
58573	Laparoscopy, surgical, with total hysterectomy, for uterus greater than 250 g; with removal of tube(s) and/or ovary(s)
58661	Laparoscopy, surgical; with removal of adnexal structures (partial or total oophorectomy and/or salpingectomy)
58999+++++	Unlisted procedure, female genital system (nonobstetrical)
64856	Suture of major peripheral nerve, arm or leg, except sciatic; including transposition

<sup>†</sup><u>Note</u>: Considered medically necessary when performed as electrolysis of donor site tissue to be used for phalloplasty and limited to eight 30 minute timed units per day.

<sup>++</sup><u>Note</u>: Considered medically necessary when used to represent pectoral implants.

<sup>+++</sup><u>Note</u>: Considered medically necessary for an individual  $\geq$  age 15 years when criteria in the applicable policy statements above are met.

<sup>++++</sup><u>Note</u>: Considered medically necessary when performed as part of a mastectomy or breast reconstruction procedure following a mastectomy. Considered integral and/or not covered when performed with reduction mammoplasty.

<sup>+++++</sup><u>Note</u>: Considered medically necessary when used to report metoidioplasty with phalloplasty.

HCPCS Codes	Description
C1813	Prosthesis, penile, inflatable
C2622	Prosthesis, penile, non-inflatable
L8600	Implantable breast prosthesis, silicone or equal

#### **Intersex Surgery: Male to Female**

Considered Medically Necessary when criteria in the applicable policy statements listed above are met:

CPT®* Codes	Description			
55970	Intersex surgery; male to female			
14301	Adjacent tissue transfer or rearrangement, any area; defect 30.1 sq cm to 60.0 sq cm			
14302	Adjacent tissue transfer or rearrangement, any area; each additional 30.0 sq cm, or part thereof (List separately in addition to code for primary procedure)			
15240	Full thickness graft, free, including direct closure of donor site, forehead, cheeks, chin, mouth, neck, axillae, genitalia, hands, and/or feet; 20 sq cm or less			
15241	Full thickness graft, free, including direct closure of donor site, forehead, cheeks, chin, mouth, neck, axillae, genitalia, hands, and/or feet; each additional 20 sq cm, or part thereof (List separately in addition to code for primary procedure)			
15750	Flap; neurovascular pedicle			
15771 <sup>+</sup>	Grafting of autologous fat harvested by liposuction technique to trunk, breasts, scalp, arms, and/or legs; 50 cc or less injectate			
15772 <sup>+</sup>	Grafting of autologous fat harvested by liposuction technique to trunk, breasts, scalp, arms, and/or legs; each additional 50 cc injectate, or part thereof (List separately in addition to code for primary procedure)			
17380 <sup>++</sup>	Electrolysis epilation, each 30 minutes			
19325	Breast augmentation with implant			
19340	Insertion of breast implant on same day of mastectomy (ie, immediate)			
19342	Insertion or replacement of breast implant on separate day from mastectomy			
19357	Tissue expander placement in breast reconstruction, including subsequent expansion(s)			
44145	Colectomy, partial; with coloproctostomy (low pelvic anastomosis)			
53430	Urethroplasty, reconstruction of female urethra			
54125	Amputation of penis; complete			
54520	Orchiectomy, simple (including subcapsular), with or without testicular prosthesis, scrotal or inguinal approach			
54690	Laparoscopy, surgical; orchiectomy			
55899+++	Unlisted procedure, male genital system			
56620	Vulvectomy simple; partial			
56800	Plastic repair of introitus			
56805	Clitoroplasty for intersex state			
57291	Construction of artificial vagina; without graft			
57292	Construction of artificial vagina; with graft			
57335	Vaginoplasty for intersex state			

HCPCS Codes	Description
C1789	Prosthesis, breast (implantable)

<sup>†</sup><u>Note</u>: Considered medically necessary when used to report liposuction techniques specific to breast augmentation.

<sup>++</sup><u>Note</u>: Considered medically necessary when performed as electrolysis of donor site tissue to be used to line the vaginal canal for vaginoplasty and limited to eight 30 minute timed units per day.

<sup>+++</sup><u>Note</u>: Considered medically necessary when used to report coloproctostomy.

ICD-10-CM Diagnosis Codes	Description
F64.0	Transsexualism
F64.1	Dual role transvestism
F64.2	Gender identity disorder of childhood
F64.8	Other gender identity disorders
F64.9	Gender identity disorder, unspecified
Z87.890	Personal history of sex reassignment

#### Table 2: Gender Reassignment Surgery: Other Procedures

Generally considered not medically necessary when performed as a component of gender dysphoria treatment unless subject to a coverage mandate or specifically listed as available in the applicable benefit plan document.

<u>Note:</u> For New York regulated benefit plans (e.g., insured): Subject to case by case review by a medical director.

CPT <sup>®</sup> *	Description		
Codes			
11950	Subcutaneous injection of filling material (eg, collagen); 1 cc or less		
11951	Subcutaneous injection of filling material (eg, collagen); 1.1 to 5.0 cc		
11952	Subcutaneous injection of filling material (eg, collagen); 5.1 to 10.0 cc		
11954	Subcutaneous injection of filling material (eg, collagen); over 10.0 cc		
15780	Dermabrasion; total face (eg, for acne scarring, fine wrinkling, rhytids, general keratosis)		
15781	Dermabrasion; segmental, face		
15782	Dermabrasion; regional, other than face		
15783	Dermabrasion; superficial, any site (eg, tattoo removal)		
15786	Abrasion; single lesion (eg, keratosis, scar)		
15787	Abrasion; each additional 4 lesions or less (List separately in addition to code for primary procedure)		
15788	Chemical peel, facial; epidermal		
15789	Chemical peel, facial; dermal		
15792	Chemical peel, nonfacial; epidermal		
15793	Chemical peel, nonfacial; dermal		
15820	Blepharoplasty, lower eyelid		
15821	Blepharoplasty, lower eyelid with extensive herniated fat pad		
15822	Blepharoplasty, upper eyelid		
15823	Blepharoplasty, upper eyelid; with excessive skin weighting down lid		
15824	Rhytidectomy, forehead		
15825	Rhytidectomy; neck with platysmal tightening (platysmal flap, P-flap)		
15826	Rhytidectomy; glabellar frown lines		
15828	Rhytidectomy; cheek, chin, and neck		
15829	Rhytidectomy; superficial musculoaponeurotic system (SMAS) flap		
15839 <sup>+</sup>	Excision, excessive skin and subcutaneous tissue (includes lipectomy); other		
15876	area Suction assisted linestemy: head and neck		
17380 <sup>††</sup>	Suction assisted lipectomy; head and neck		
17999 <sup>†††</sup>	Electrolysis epilation, each 30 minutes		
T1333	Unlisted procedure, skin, mucous membrane and subcutaneous tissue		

CPT®*	Description			
Codes				
21025	Excision of bone (eg, for osteomyelitis or bone abscess); mandible			
21120	Genioplasty; augmentation (autograft, allograft, prosthetic material)			
21121	Genioplasty; sliding osteotomy, single piece			
21122	Genioplasty; sliding osteotomies, 2 or more osteotomies (eg, wedge excision o			
	bone wedge reversal for asymmetrical chin)			
21123	Genioplasty; sliding, augmentation with interpositional bone grafts (includes obtaining autografts)			
21125	Augmentation, mandibular body or angle; prosthetic material			
21127	Augmentation, mandibular body or angle; with bone graft, onlay or			
	interpositional (includes obtaining autograft)			
21137	Reduction forehead; contouring only			
21138	Reduction forehead; contouring and application of prosthetic material or bone graft (includes obtaining autograft)			
21139	Reduction forehead; contouring and setback of anterior frontal sinus wall			
21172	Reconstruction superior-lateral orbital rim and lower forehead, advancement or			
21170	alteration, with or without grafts (includes obtaining autografts)			
21179	Reconstruction, entire or majority of forehead and/or supraorbital rims; with			
21180	grafts (allograft or prosthetic material) Reconstruction, entire or majority of forehead and/or supraorbital rims; with			
21160	autograft (includes obtaining grafts)			
21188	Reconstruction midface, osteotomies (other than LeFort type) and bone grafts			
21100	(includes obtaining autografts)			
21193	Reconstruction of mandibular rami, horizontal, vertical, C, or L osteotomy;			
	without bone graft			
21208	Osteoplasty, facial bones; augmentation (autograft, allograft, or prosthetic			
	implant)			
21209	Osteoplasty, facial bones; reduction			
21210	Graft, bone; nasal, maxillary or malar areas (includes obtaining graft)			
21270	Malar augmentation, prosthetic material			
30400	Rhinoplasty, primary; lateral and alar cartilages and/or elevation of nasal tip			
30410	Rhinoplasty, primary; complete, external parts including bony pyramid, lateral			
	and alar cartilages, and/or elevation of nasal tip			
30420	Rhinoplasty, primary; including major septal repair			
30430	Rhinoplasty, secondary; minor revision (small amount of nasal tip work)			
30435	Rhinoplasty, secondary; intermediate revision (bony work with osteotomies)			
30450	Rhinoplasty, secondary; major revision (nasal tip work and osteotomies)			
31599++++	Unlisted procedure, larynx			
31750	Tracheoplasty; cervical			
31899+++++	Unlisted procedure, trachea, bronchi			
40799++++++	Unlisted procedure, lips			
67900	Repair of brow ptosis (supraciliary, mid-forehead or coronal approach)			
92507	Treatment of speech, language, voice, communication, and/or auditory			
	processing disorder; individual			

# <sup>†</sup><u>Note</u>: Generally not medically necessary unless limited to face and neck, specified in the applicable benefit plan document.

<sup>++</sup><u>Note</u>: Generally not medically necessary unless limited to face and neck, specified in the applicable benefit plan document and limited to eight 30 minute timed units per day.

<sup>†††</sup><u>Note</u>: Generally not medically necessary when used to report cheek and malar implants or fat transfers performed in conjunction with gender reassignment surgery, unless specified in the applicable benefit plan document.

<sup>++++</sup><u>Note</u>: Generally not medically necessary when used to report laryngoplasty and/or voice modification surgery performed in conjunction with gender reassignment surgery, unless specified in the applicable benefit plan document.

<sup>+++++</sup><u>Note</u>: Generally not medically necessary when used to report voice modification surgery performed in conjunction with gender reassignment surgery, unless specified in the applicable benefit plan document.

<sup>\*\*\*\*\*\*</sup><u>Note</u>: Generally not medically necessary when used to report lip reduction/enhancement performed in conjunction with gender reassignment surgery, unless specified in the applicable benefit plan document.

#### **Table 3: Services Not Covered for Gender Reassignment**

#### Considered Not Covered even if benefits are available for gender dysphoria treatment:

CPT®*	Description		
Codes			
15775	Punch graft for hair transplant; 1 to 15 punch grafts		
15776	Punch graft for hair transplant; more than 15 punch grafts		
15825	Rhytidectomy; neck with platysmal tightening (platysmal flap, P-flap)		
15830	Excision, excessive skin and subcutaneous tissue (includes lipectomy); abdomen, infraumbilical panniculectomy		
15832	Excision, excessive skin and subcutaneous tissue (includes lipectomy); thigh		
15833	Excision, excessive skin and subcutaneous tissue (includes lipectomy); leg		
15834	Excision, excessive skin and subcutaneous tissue (includes lipectomy); hip		
15835	Excision, excessive skin and subcutaneous tissue (includes lipectomy); buttock		
15836	Excision, excessive skin and subcutaneous tissue (includes lipectomy); arm		
15837	Excision, excessive skin and subcutaneous tissue (includes lipectomy); forearm or hand		
15838	Excision, excessive skin and subcutaneous tissue (includes lipectomy); submental fat pad		
15839 <sup>+</sup>	Excision, excessive skin and subcutaneous tissue (includes lipectomy); other area		
15847	Excision, excessive skin and subcutaneous tissue (includes lipectomy), abdomen (eg, abdominoplasty) (includes umbilical transposition and fascial plication) (List separately in addition to code for primary procedure)		
15877	Suction assisted lipectomy; trunk		
15878	Suction assisted lipectomy; upper extremity		
15879	Suction assisted lipectomy; lower extremity		
17380 <sup>++</sup>	Electrolysis epilation, each 30 minutes		
17999***	Unlisted procedure, skin, mucous membrane and subcutaneous tissue		
40799****	Unlisted procedure, lips		

<sup>†</sup><u>Note</u>: Not covered when used to report removal of excess skin and fat for other than the head or neck.

<sup>++</sup><u>Note</u>: Not covered when used to report electrolysis epilation when not part of a covered facial feminization or genital reconstructive procedure.

<sup>+++</sup><u>Note</u>: Not covered when used to report buttock lift/gluteal augmentation or calf implants or laser hair removal for any indication.

<sup>++++</sup><u>Note</u>: Not covered when used to report lip reduction/enhancement when not part of a covered facial feminization procedure.

\*Current Procedural Terminology (CPT<sup>®</sup>) ©2024 American Medical Association: Chicago, IL.

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## **Revision Details**

Type of Revision	Summary of Changes	Date
Focused Review	No clinical policy statement changes.	7/1/2025
Focused Review	Updated Note regarding Oregon insured plans.	1/31/2025
Annual Review	<ul> <li>No clinical policy statement changes.</li> </ul>	1/15/2025
Focused Review	No clinical policy statement changes.	10/15/2024

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